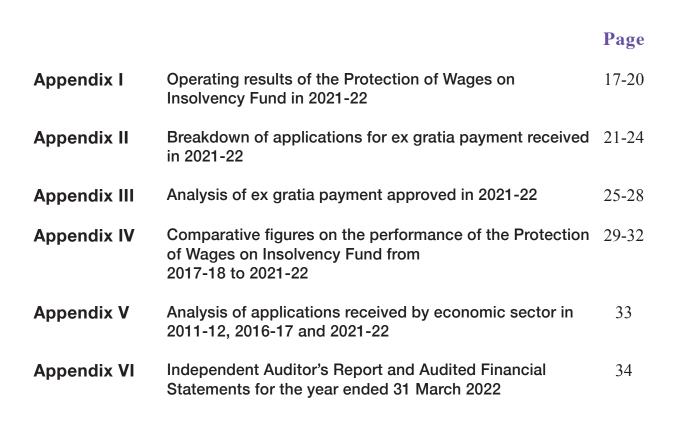


2021-22 Annual Report

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# **CHAIRMAN'S FOREWORD**

I hereby present the Annual Report of the Protection of Wages on Insolvency Fund Board (the Board) covering the period from 1 April 2021 to 31 March 2022 (the year).

Hong Kong's economy faced fluctuations along with the local epidemic development. The number of applications received by the Protection of Wages on Insolvency Fund (the Fund) is closely related to the pulse of Hong Kong's economy. The COVID-19 pandemic remained stable in the first three quarters of the year. The Hong Kong economy regained momentum and the labour market conditions turned better. The Fund recorded a decrease in the number of applications in the year from employees who were owed wages and other statutory entitlements due to insolvency of their employers. On the other hand, the spread of the Omicron variant posed a drag on economy recovery in early 2022. The impact of the pandemic to the Fund remains to be seen. In the year, the Fund received a total of 2 496 applications, showing a decrease of 23.2% as compared to the figure of 3 249 in the preceding year. In addition, the Fund approved a total of 3 124 applications with a total payout of \$105.9 million of ex gratia payment, a significant rise of 18.5% and 25.3% respectively over the figures in the preceding year<sup>1</sup>. During the period, the Board and staff members of the Wage Security Division of the Labour Department (LD) have, through unfailing efforts and dedication, provided timely assistance to employees aggrieved by their insolvent employers through duly discharging the functions of the Fund as a safety net.

The statutory functions of the Board include administering the Fund and making recommendations to the Chief Executive with regard to the rate of business registration levy (the relevant levy is the main source of funding of the Fund). To this end, the Board has been closely monitoring the financial position of the Fund. The Fund has a surplus of \$372.6 million in the year and an accumulative surplus of \$6,670.5 million by the end of March 2022.

All along, the Board strives to listen to views from the community and reviews the scope of protection of the Fund as well as the rate of business registration levy from time to time having regard to the financial position of the Fund and the needs of society to progressively improve the protection accorded to employees and address the operational burden of employers. In the year, the Board completed the review. In the process of discussion, the Board examined conscientiously and objectively all relevant information, including the impact of different economic scenarios and the legislation of abolition of the "offsetting" of severance payment and long service payment with employers' contributions under the Mandatory Provident Fund System on the financial position of the Fund, so as to consider the matter in a comprehensive manner with a view to enhancing the coverage of the Fund on one hand and maintaining the financial stability of the Fund on the other. Concomitant with the continued improvement of the

<sup>&</sup>lt;sup>1</sup> Information pertaining to claims for shortfall in ex gratia payment on severance payment has been excluded.



financial position of the Fund, the Board, having taken holistic consideration of various relevant factors, recommended to increase the ceiling of each ex gratia payment item, including (a) arrears of wages from \$36,000 to \$80,000; (b) wages in lieu of notice from \$22,500 to \$45,000; (c) severance payment from \$50,000 plus 50% of any excess entitlement to \$100,000 plus 50% of any excess entitlement; and (d) pay for untaken annual leave and/or pay for untaken statutory holidays from \$10,500 to \$26,000; and reduce the levy rate from \$250 per annum to \$150 per annum. The Labour Advisory Board and the Legislative Council (LegCo) Panel on Manpower were consulted on the proposals. The proposals were introduced into LegCo in June 2022 for scrutiny. The new ceilings of ex gratia payment items and the rate of business registration levy took effect from 17 June 2022. I would like to extend my gratitude to Board members who are representing employers as well as Board members who are representing employees for being pragmatic and accommodating in reaching a consensus. They have put common interest of the community at heart in the process of deliberation.

In tandem with providing prompt relief to employees affected by the insolvency of their employers, we are also tasked to safeguard the Fund against any abuse. To this end, the inter-departmental Task Force comprising representatives of LD, the Commercial Crime Bureau of the Hong Kong Police Force, the Official Receiver's Office (ORO) and the Legal Aid Department (LAD) continued to spare no effort in proactively investigating and pursuing cases involving possible abuse of the Fund. The concerted actions of various government departments demonstrated to the community that any attempt to defraud the Fund would never be tolerated.

I would like to take this opportunity to express my heartfelt gratitude to all Board members for their active participation in the work of the Board. Thanks to their extensive experience and professional knowledge, members provided valuable views in administering the Fund in the past year. In face of uncertainties caused by the pandemic to Hong Kong's economic outlook and a possible upward trend in the number of applications, we will brace ourselves for the challenges ahead and make every endeavor to provide applicants with appropriate and timely relief. Last but not least, on behalf of the Board, I would like to extend our heartfelt appreciation to all of our working partners, including LD, LAD, ORO, the Police and the Inland Revenue Department, for sustaining their support to the Board which is indispensable in keeping the Fund in effective operation for the good of society.

MA Ho-fai, GBS, JP Chairman Protection of Wages on Insolvency Fund Board

September 2022

# MEMBERSHIP LIST OF THE PROTECTION OF WAGES ON INSOLVENCY FUND BOARD 2021-22

# Chairman

Mr. MA Ho-fai, GBS, JP

# Members

# Representing employees

Mr. CHU Yin-cheong

Hon. LAM Chun-sing

Ms. Juan LEUNG Chung-yan, MH

# Representing employers

Mr. Mohan DATWANI

Mrs. Susan SO CHAN Wai-hang, SBS

Ms. Elizabeth LAW, MH, JP

# Representing government departments

Assistant Commissioner for Labour of the Labour Department responsible for wage security matters

Assistant Principal Solicitor of the Official Receiver's Office

Assistant Principal Legal Aid Counsel of the Legal Aid Department responsible for insolvency matters

# Secretary

Senior Labour Officer, Wage Security Division of the Labour Department

# Group Photo of the Protection of Wages on Insolvency Fund Board 2021-22



# **Rear row from left:**

Ms. Doreen CHAN Dao-kit Assistant Principal Legal Aid Counsel, Legal Aid Department

Mr. Simon LI Chi-chung, JP

Assistant Commissioner (Employees' Rights and Benefits), Labour Department

Hon. LAM Chun-sing Representing employees

Mr. Mohan DATWANI Representing employers

Mr. CHU Yin-cheong
Representing employees

Ms. Juan LEUNG Chung-yan, MH Representing employees

Ms. Maureen CHAN Mei-lin Assistant Principal Solicitor, Official Receiver's Office

Ms. Jessie LAM Choi-ping Secretary

# Front row from left:

Ms. Elizabeth LAW, MH, JP Representing employers

Mr. MA Ho-fai, GBS, JP Chairman

Mrs. Susan SO CHAN Wai-hang, SBS Representing employers

# **INTRODUCTION**

The Protection of Wages on Insolvency Ordinance (the Ordinance), which came into effect on 19 April 1985, provides for the establishment of a board to administer the Protection of Wages on Insolvency Fund (the Fund). The Ordinance also empowers the Commissioner for Labour to make ex gratia payment from the Fund to employees whose employers have become insolvent.

This report covers the activities of the Protection of Wages on Insolvency Fund Board (the Board) and the operation of the Fund for the financial year ended 31 March 2022.

# PROTECTION OF WAGES ON INSOLVENCY FUND BOARD

The Ordinance provides that the Board shall consist of a chairman and not more than ten members appointed by the Chief Executive. Of the members, there shall be an equal number of persons representing employers and employees and not more than four public officers.

The Board has the following statutory functions:

- (a) to administer the Fund;
- (b) to make recommendations to the Chief Executive with respect to the rate of business registration levy; and
- (c) to review applications upon request from applicants aggrieved by any decision of the Commissioner for Labour in respect of applications for ex gratia payment from the Fund.

# PROTECTION OF WAGES ON INSOLVENCY FUND

The Fund is mainly financed by a levy per annum on each business registration or branch registration under the Business Registration Ordinance. The levy is collected by the Inland Revenue Department when the business registration fee is paid.

Under the Ordinance, employees who are owed wages, wages in lieu of notice, severance payment, pay for untaken annual leave and/or pay for untaken statutory holidays by their insolvent employers may apply for ex gratia payment from the Fund. The application should be made in an approved form and supported by a statutory declaration. The application has to be made within a period of six months from the applicant's last day of service.

# Maximum amount of ex gratia payment payable by the Fund

Ex gratia payment from the Fund covers:

- (a) wages of an employee for services rendered to his employer during the four months prior to the last day of service but not exceeding \$36,000 ("wages" include remuneration and earnings and items that could be deemed to be wages, namely, holiday pay, annual leave pay, end of year payment, maternity leave pay, paternity leave pay and sickness allowance);
- (b) wages in lieu of notice up to one month's wages or \$22,500, whichever is less;
- (c) an employee's entitlement to severance payment under the Employment Ordinance up to \$50,000 plus 50% of any entitlement in excess of \$50,000; and
- (d) pay for untaken annual leave and pay for untaken statutory holidays, including (i) pay for any annual leave under the Employment Ordinance earned in the employee's last full leave year and not yet taken and, where the employee has at least three but less than 12 months' service in the last leave year, pro rata annual leave pay to which the employee is entitled upon termination of employment contract; and (ii) pay for statutory holidays to which the employee is entitled within four months before his last day of service but has not yet taken. Neither (i) nor (ii), nor the total amount of them, may exceed \$10,500.

# Prerequisites for making ex gratia payment from the Fund

Section 16(1) of the Ordinance stipulates the presentation of a winding-up or bankruptcy petition against the employer as a pre-condition for payment from the Fund. Under section 18(1) of the Ordinance, the Commissioner for Labour may exercise discretion to make payment without the presentation of a petition in circumstances where:

- (a) the size of employment is less than 20 employees;
- (b) sufficient evidence exists to support the presentation of a petition in that case on the ground
  - (i) if the employer is a company, that he is unable to pay his debts; or
  - (ii) if the employer is a person other than a company, that he is liable to have a bankruptcy petition presented against him; and
- (c) it is unreasonable or uneconomic to present a petition in that case.

The Commissioner for Labour is also empowered under section 16(1)(a)(ii) of the Ordinance to make ex gratia payment from the Fund to employees who, because of a restriction imposed by the Bankruptcy Ordinance, cannot present a bankruptcy petition against their employer as the aggregate amount of outstanding payment is below \$10,000.

The Commissioner for Labour is empowered by the Ordinance to investigate applicants' applications before making payment from the Fund. For the purpose of verifying applications, the Commissioner for Labour or his authorised officers may require employers and applicants to submit wage and employment records and conduct interviews with them.

# Subrogation rights of the Fund

Where ex gratia payment has been made to an applicant in respect of wages, wages in lieu of notice, severance payment, pay for untaken annual leave and/or pay for untaken statutory holidays, his rights and remedies under the Companies (Winding Up and Miscellaneous Provisions) Ordinance or the Bankruptcy Ordinance would, to the extent of the amount of payment, be transferred to the Board. The Board, in exercising these subrogated rights, may file a proof of debt



with the Official Receiver or the private liquidator for the purpose of recovering any payment made to the applicant in the course of winding-up or bankruptcy proceedings.

# **Application of the Fund's reserve**

A property was purchased in 1990 to provide office accommodation for the Board. In addition, all cash has been placed in banks approved by the Board as term deposits.

# ANNUAL REVIEW OF APPLICATIONS RECEIVED AND PROCESSED

The applications received and processed in this financial year, together with the relevant analyses, are summarised as follows:

# Applications received <sup>2</sup>

During the year 2021-22, 2 496 applications involving ex gratia payment of \$227.4 million applied for were received from employees. A total of 401 suspected insolvency cases were recorded. Detailed breakdown of the applications is at **Appendix I**.

Of the 401 suspected insolvency cases, 381 involved less than 20 employees per case, 12 involved 20 to 49 employees per case, seven involved 50 to 99 employees per case and the remaining one involved 100 employees or more.

During the year, the construction industry recorded the largest number of applications, with 607 applications involving a total amount of \$37.5 million. This was followed by the food and beverage service activities with 341 applications and a total amount of \$19.4 million, and sports and other entertainment activities with 287 applications and a total amount of \$21.6 million. These three trades accounted for 49.5% of all applications and 34.5% of the total amount applied for.

<sup>&</sup>lt;sup>2</sup> Information pertaining to claims for shortfall in ex gratia payment on severance payment has been excluded.

Out of the total 2 496 applications in the year, 2 094 applied for ex gratia payment on arrears of wages, 1 702 applied for payment on wages in lieu of notice, 772 applied for payment on severance payment and 1 529 applied for payment on pay for untaken annual leave and/or pay for untaken statutory holidays. Breakdowns of these applications are at **Appendix II**.

# Applications processed <sup>3</sup>

A total of 3 124 applications were approved during the year, with payment amounting to \$105.9 million being made<sup>4</sup>. Among these applications, a total payment of \$40.3 million was made to 1 153 applications under section 16(1)(a)(ii) or section 18(1) of the Ordinance where presentation of a bankruptcy or winding-up petition was not required.

An analysis of ex gratia payment approved is at **Appendix III**. Among the applications approved, the amount applied for was met in full in respect of 41.5% of applications for arrears of wages, 61.2% of applications for wages in lieu of notice, 17.6% of applications for severance payment<sup>5</sup>, and 24.8% of applications for pay for untaken annual leave and/or pay for untaken statutory holidays.

The Commissioner for Labour refused 28 applications involving a total amount of \$7.9 million, mostly for reasons such as the applicants being directors of registered companies or applications made outside the qualifying period. At the same time, 279 applications involving a total amount of \$20.3 million were withdrawn, mainly as a result of direct settlement between employees and their employers or liquidators.

**Appendices IV** and **V** set out the comparative figures on the Fund's performance for the past five to ten years.

<sup>&</sup>lt;sup>3</sup> Information pertaining to claims for shortfall in ex gratia payment on severance payment has been excluded.

<sup>&</sup>lt;sup>4</sup> The applications approved include those received in the same year or before.

The amount applied for has not yet been reduced by the benefits accrued from the contributions paid to the Mandatory Provident Fund by the employer.



# MEETINGS OF THE PROTECTION OF WAGES ON INSOLVENCY FUND BOARD

The Board met two times during the year to discuss matters relating to the administration of the Fund. These included the Fund's performance and financial statements, projection of income and expenditure, review of the coverage of the existing ex gratia payment items under the Fund and the rate of business registration levy and deposit arrangement of the Fund, etc.

# FINANCIAL POSITION OF THE PROTECTION OF WAGES ON INSOLVENCY FUND

During the year, the Fund had a total income of \$462.4 million, of which \$398.2 million was levy income. The total expenditure (excluding year-end adjustments<sup>6</sup>) was \$132.9 million, of which \$105.9 million was expenditure on ex gratia payment. The Fund registered a surplus of \$372.6 million as compared with a surplus of \$445.5 million in the previous financial year. As at 31 March 2022, the Fund's accumulated surplus stood at \$6,670.5 million.

A copy of the independent auditor's report and the audited financial statements for the year ended 31 March 2022 is at **Appendix VI**.

Year-end adjustments refer to reversal of provision for potential claims for shortfall in ex gratia payment on severance payment and foreign exchange difference (gain) amounting to \$43.0 million.

# **ACTIVITIES HIGHLIGHT**

# Publicity and promotion for the Fund

During the year, the Labour Department continued to carry out various activities, including organising the physical and online Employment Ordinance Exhibition. In the exhibitions, the Fund, the provisions of the Ordinance and matters relating to employees' applications for ex gratia payment from the Fund were also publicised.





The Labour Department organised both online and physical Employment Ordinance Exhibition containing brief information about the Fund.



# Achievements of the inter-departmental Task Force

The inter-departmental Task Force continued to play an active role in guarding against abuse of the Fund. The Labour Department, the Commercial Crime Bureau of the Hong Kong Police Force, the Official Receiver's Office and the Legal Aid Department acted in concert to proactively pursue and investigate cases involving possible abuse of the Fund by employers and employees.

The Board noted that during the year 2021-22, the court had disqualified a total of four company responsible persons involved in abuse of the Fund from being directors or taking part in the promotion, formation or management of a company, with the disqualification period ranging from two years to five years. Apart from the above, the Labour Department adopted a multi-pronged enforcement strategy to guard against the worsening of incidents of non-payment of wages which may trigger applications for the Fund. In the same period, there were 711 convicted summonses in respect of wage offences. Of these, 245 convictions were against company directors and responsible officers.



I.	Breakdown of applications by result					
	(1) No. of cases received					401
	(2) No. of applications					
	(i) brought forward from last period					2 025
	received this period					2 496
	reconsidered this period					<u>15</u> 4 536
	(ii) processed					3 431
	approved					3 124
	refused					28
	withdrawn					279
	outstanding					1 092
	put aside *					13
						4 536
	(3) Amount of ex gratia payment		Worse		Pay for untaken annual	
	(in HK\$'000) applied for	Arrears	Wages in lieu of	Severance	leave and/or pay for	
	(	of wages	notice	payment	untaken statutory holidays	HK\$'000
	(i) brought forward from last period					161,407
	received this period	99,627 +			· ·	,
	reconsidered this period	430 +	1,345 +	509 +	- 71 =	
						391,117
		Arrears	Wages	Severance	Pay for untaken annual	
		of wages	in lieu of notice	payment	leave and/or pay for untaken statutory holidays	HK\$'000
	(ii) approved	52,078 +		13,289 +		
	screened	,	,	ŕ	,	168,143
	refused					7,938
	withdrawn					20,338
	outstanding }					
	put aside *					88,761
						391,117
	(4) No. of applications seeking review by	v the Fund B	oard			0
	(4) 140. Of applications seeking review of	y the runa b	ouru			
II.	Presentation of petition in relation to	applicatio	ns approved			
	(1) No. of applications where a winding-					1 954
	(2) No. of applications where a bankrupt					17
	(3) No. of applications dealt with under S	, ,		f Wages on	Insolvency Ordinance	1 147
	(4) No. of applications dealt with under S					6
	the Protection of Wages on Insolveno	cy Ordinance	2			2 124
						3 124
III	. Breakdown of cases received by emp	lovment siz	10			
111	(1) Less than 20 employees	ioyment siz				381
	(2) 20 ~ 49 employees					12
	(3) 50 ~ 99 employees					7
	(4) 100 or more employees					1
	2 2					401

<sup>\*</sup> Applications pending private settlement or withdrawal.

# IV. Breakdown of applications by industry

Hong Kong Standard Industrial Classification	Industry in which applicants worked	No. of applications ~		Amount applied for (including wages, wages in lieu of notice, severance payment, pay for untaken annual leave and/or pay for untaken statutory holidays)	
Division C	Manufacturing				
Sub-group	M C ( CC 1 1 1 )	60	(2)		11 022 462 24
10	Manufacture of food products	69	(3)	\$	11,933,462.24
13	Manufacture of textiles	3	(3)	\$	189,618.28
14	Manufacture of wearing apparel	4	(0)#	\$	1,436,489.10
15	Manufacture of leather and related products	3	(1)	\$	825,680.43
17	Manufacture of paper and paper products	1	(0)#	\$	4,759.99
18	Printing and reproduction of recorded media	171	(3)	\$	13,330,473.72
21	Manufacture of pharmaceuticals, medicinal chemical and botanical products	2	(2)	\$	237,168.54
22	Manufacture of rubber and plastics products (except furniture, toys, sports goods and stationery)	3	(1)	\$	98,229.28
26	Manufacture of computer, electronic and optical products	4	(2)	\$	838,496.19
27	Manufacture of electrical equipment	1	(1)	\$	96,123.76
28	Manufacture of machinery and equipment n.e.c.	1	(0)#	\$	254,912.03
29	Body assembly of motor vehicles	2	(1)	\$	750,892.50
32	Other manufacturing	5	(2)	\$	1,392,463.87
33	Repair and installation of machinery and equipment	8	(2)	\$	2,292,766.23
Division D	Electricity and gas supply	3	(2)	\$	953,200.28
Division E	Water supply; sewerage, waste management and remediation activities				
Sub-group					
38	Waste collection, treatment and disposal activities; materials recovery	15	(2)	\$	426,299.50
39	Remediation activities and other waste management services	5	(1)	\$	1,578,971.56
Division F	Construction	607	(116)	\$	37,456,901.48
Division G Sub-group	Import/export, wholesale and retail trades				
45	Import and export trade	55	(19)	\$	7,121,393.10
46	Wholesale	30	(3)	\$	1,878,447.76
47	Retail trade	162	(34)	\$	12,437,560.33

Figures in brackets denote the number of suspected insolvency cases received in the year.

<sup>\*</sup> All were late applications of case(s) received in preceding year(s).

Hong Kong Standard Industrial Classification	Industry in which applicants worked	No. of applications ~		Amount applied for (including wages, wages in lieu of notice, severance payment, pay for untaken annual leave and/or pay for untaken statutory holidays)	
Division H	Transportation, storage, postal and courier services				
Sub-group					
49	Land transport	21	(6)	\$	1,747,731.00
50	Water transport	19	(2)	\$	3,046,150.82
52	Warehousing and support activities for transportation	14	(5)	\$	1,502,313.49
53	Postal and courier activities	3	(3)	\$	67,507.36
Division I Sub-group	Accommodation and food service activities				
56	Food and beverage service activities	341	(60)	\$	19,437,636.57
Division J Sub-group	Information and communications				
58	Publishing activities	9	(1)	\$	2,629,428.04
59	Motion picture, video and television programme production, sound recording and music publishing activities	22	(3)	\$	908,543.76
61	Telecommunications	3	(2)	\$	997,789.55
62	Information technology service activities	20	(8)	\$	3,397,458.65
Division K Sub-group	Financial and insurance activities				
64	Financial service activities (except insurance and pension funding)	69	(25)	\$	10,696,049.43
Division L	Real estate activities	5	(2)	\$	29,620.56
Division M Sub-group	Professional, scientific and technical activities				
69	Legal and accounting activities	55	(0)#	\$	5,208,556.60
70	Activities of head offices; management and management consultancy activities	37	(5)	\$	2,318,846.58
71	Architecture and engineering activities, technical testing and analysis	9	(2)	\$	1,961,642.58
72	Scientific research and development	5	(2)	\$	2,437,654.03
74	Advertising and market research	35	(10)	\$	6,051,236.68
75	Other professional, scientific and technical activities	1	(1)	\$	400,000.00

Figures in brackets denote the number of suspected insolvency cases received in the year.

All were late applications of case(s) received in preceding year(s).

Hong Kong Standard Industrial Classification	Industry in which applicants worked	No. of applications ~		Amount applied for (including wages, wages in lieu of notice, severance payment, pay for untaken annual leave and/or pay for untaken statutory holidays)	
Division N Sub-group	Administrative and support service activities				
77	Rental and leasing activities	1	(1)	\$	101,612.29
78	Employment activities	4	(0)#	\$	310,038.41
79	Travel agency, reservation service and related activities	25	(7)	\$	2,013,333.35
80	Security and investigation activities	3	(0)#	\$	365,864.48
81	Services to buildings and landscape care activities	21	(1)	\$	819,219.86
82	Office administrative, office support and other business support activities	61	(7)	\$	5,868,529.11
Division P	Education	76	(4)	\$	13,370,247.95
Division Q Sub-group	Human health and social work activities				
86	Human health activities	51	(4)	\$	8,700,099.70
Division R Sub-group	Arts, entertainment and recreation				
93	Sports and other entertainment activities	287	(8)	\$	21,572,310.59
Division S Sub-group	Other service activities				
95	Repair of motor vehicles, motorcycles, computers, personal and household goods	1	(1)	\$	52,472.52
96	Other personal service activities	131	(21)	\$	15,445,519.46
Division T Sub-group	Work activities within domestic households				
97	Activities of households as employers of domestic personnel	13	(12)	\$	364,051.51
	Total:	2 496	(401)	\$	227,355,775.10

Figures in brackets denote the number of suspected insolvency cases received in the year.

<sup>\*</sup> All were late applications of case(s) received in preceding year(s).

# I. Arrears of wages

### A. By amount

(including overtime pay and items that could be deemed to be wages)

Amount	No. of applications	Percentage
Not applied for	402	16.10
\$8,000^ or less	371	14.86
\$8,001 - \$18,000	395	15.83
\$18,001 - \$24,000	249	9.98
\$24,001 - \$27,000	107	4.29
\$27,001 - \$30,000	99	3.97
\$30,001 - \$33,000	95	3.81
\$33,001 - \$36,000+	87	3.49
\$36,001 - \$39,000	54	2.16
More than \$39,000	637	25.51
Tota	al: 2 496	100.00

### B. By period of outstanding wages

(excluding overtime pay and items that could be deemed to be wages)

Period	No. of applications	Percentage
Not applied for	622 <sup>x</sup>	24.92
Half month or less	246	9.86
More than 1/2 month to 1 month	541	21.67
More than 1 month to 2 months	541	21.67
More than 2 months to 3 months	236	9.46
More than 3 months to 4 months <sup>+</sup>	124	4.97
More than 4 months	186	7.45
Total:	2 496	100.00

<sup>^</sup> Preferential limit under the Companies (Winding Up and Miscellaneous Provisions) Ordinance and the Bankruptcy Ordinance, i.e. wages not exceeding \$8,000, should be paid in priority to other debts in the distribution of the remaining assets of the employer during the winding-up/bankruptcy proceedings.

<sup>\*</sup> Maximum limit of ex gratia payment on arrears of wages under the Protection of Wages on Insolvency Ordinance, i.e. not exceeding \$36,000 or four months' wages, whichever is less.

Including 220 applications only applied for overtime pay and/or items that could be deemed to be wages.

# II. Wages in lieu of notice

### A. By amount

Amount		No. of applications	Percentage
Not applied for		794	31.81
\$2,000 <sup>‡</sup> or less		21	0.84
\$2,001 - \$6,000		346	13.86
\$6,001 - \$10,000		188	7.53
\$10,001 - \$15,000		321	12.86
\$15,001 - \$22,500 <sup>n</sup>		316	12.66
\$22,501 - \$25,000		98	3.93
More than \$25,000		412	16.51
	Total:	2 496	100.00

### B. By notice period

Notice period	No. of applications	Percentage
Not applied for	794	31.81
1 day - 7 days	552	22.12
8 days - 14 days	14	0.56
15 days	3	0.12
16 days - less than 1 month	117	4.69
1 month <sup>‡ "</sup>	911	36.49
More than 1 month	105	4.21
Total	: 2 496	100.00

Preferential limit under the Companies (Winding Up and Miscellaneous Provisions) Ordinance and the Bankruptcy Ordinance, i.e. wages in lieu of notice not exceeding one month's wages or \$2,000, whichever is the lesser, should be paid in priority to other debts in the distribution of the remaining assets of the employer during the winding-up/bankruptcy proceedings.

<sup>&</sup>lt;sup>1</sup> Maximum limit of ex gratia payment on wages in lieu of notice under the Protection of Wages on Insolvency Ordinance, i.e. not exceeding \$22,500 or one month's wages, whichever is less.

# III. Severance payment <sup>®</sup>

(excluding claims for shortfall in ex gratia payment on severance payment)

### A. By amount

Amount	No. of applications	Percentage
Not applied for	1 724	69.09
\$8,000 * or less	45	1.80
\$8,001 - \$36,000	195	7.81
\$36,001 - \$50,000	141	5.65
\$50,001 - \$80,000	158	6.33
\$80,001 - \$110,000	61	2.44
\$110,001 - \$140,000	49	1.96
\$140,001 - \$170,000	39	1.56
\$170,001 - \$200,000	23	0.92
\$200,001 - \$250,000	24	0.96
\$250,001 - \$300,000	15	0.60
\$300,001 - \$350,000	6	0.24
\$350,001 - \$370,000	3	0.12
\$370,001 - \$390,000	10	0.40
More than \$390,000	3	0.12
Total	: 2 496	100.00

### B. By length of service

Length of service	No. of applications	Percentage
Not applied for or less than 2 years' service	1 735∞	69.52
2 years - less than 5 years	398	15.95
5 years - less than 6 years	33	1.32
6 years - less than 7 years	31	1.24
7 years - less than 8 years	40	1.60
8 years - less than 9 years	20	0.80
9 years - less than 10 years	20	0.80
10 years - less than 15 years	100	4.01
15 years - less than 20 years	68	2.72
20 years - less than 25 years	21	0.84
25 years - less than 30 years	14	0.56
30 years - less than 35 years	12	0.48
35 years - less than 39 years	4	0.16
39 years - less than 41 years	0	0.00
41 years - less than 43 years	0	0.00
43 years and over	0	0.00
Total:	2 496	100.00

The maximum amount of ex gratia payment out of the Protection of Wages on Insolvency Fund on severance payment is \$220,000.

Preferential limit under the Companies (Winding Up and Miscellaneous Provisions) Ordinance and the Bankruptcy Ordinance, i.e. severance payment not exceeding \$8,000, should be paid in priority to other debts in the distribution of the remaining assets of the employer during the winding-up/bankruptcy proceedings.

Including 11 applications with less than 2 years of service.

# IV. Pay for untaken annual leave and/or pay for untaken statutory holidays

### A. By amount

Amount		No. of applications	Percentage
Not applied for		967	38.75
\$2,000 or less		220	8.81
\$2,001 - \$4,000		212	8.49
\$4,001 - \$6,000		159	6.37
\$6,001 - \$8,000		138	5.53
\$8,001 - \$10,500 %		152	6.09
\$10,501 - \$20,000		318	12.74
More than \$20,000		330	13.22
	Total:	2 496	100.00

### B. By leave year of pay for untaken annual leave

Leave year	No. of applications	Percentage
Not applied for	995	39.86
1 year or less	744	29.81
More than 1 year to less than 2 years <sup>96</sup>	394	15.79
2 years or above	363	14.54
Total:	2 496	100.00

### C. By period involved in pay for untaken statutory holidays

Period	No. of applications	Percentage
Not applied for	1 993	79.85
2 months or less	220	8.81
More than 2 months to 4 months **	28	1.12
More than 4 months	255	10.22
Total:	2 496	100.00

Maximum limit of ex gratia payment on pay for untaken annual leave and/or pay for untaken statutory holidays under the Protection of Wages on Insolvency Ordinance, i.e. pay for untaken annual leave not exceeding that accrued in the last two leave years and/or pay for untaken statutory holidays in the last 4 months, with the total maximum amount at \$10,500.

# I. Arrears of wages

(including overtime pay and items that could be deemed to be wages)

### A. By amount

Amount	No. of applications	Percentage
Not applied for/Not approved	599	19.17
\$4,000 or less	255	8.16
\$4,001 - \$8,000	285	9.12
\$8,001 - \$10,000	143	4.58
\$10,001 - \$12,000	133	4.26
\$12,001 - \$14,000	121	3.87
\$14,001 - \$16,000	121	3.87
\$16,001 - \$18,000	121	3.87
\$18,001 - \$28,000	437	13.99
\$28,001 - \$36,000 <sup>#</sup>	909	29.11
Total	3 124	100.00

As a percentage of the amount applied for	Percentage of the relevant applications over the total number of approved applications
100%	41.49
90% or above	57.84
80% or above	65.84
70% or above	72.33
60% or above	79.02
50% or above	84.52
40% or above	88.28
30% or above	93.19
20% or above	96.24
10% or above	98.65
5% or above	99.25

<sup>&</sup>lt;sup>#</sup> The maximum amount of ex gratia payment under the Protection of Wages on Insolvency Fund on arrears of wages.

# II. Wages in lieu of notice

### A. By amount

Amount	N	No. of applications	Percentage
Not applied for/Not approved		916	29.32
\$2,000 or less		91	2.91
\$2,001 - \$3,000		107	3.43
\$3,001 - \$4,000		119	3.81
\$4,001 - \$5,000		95	3.04
\$5,001 - \$6,000		86	2.75
\$6,001 - \$10,000		218	6.98
\$10,001 - \$22,500 <sup>†</sup>		1 492	47.76
	Total :	3 124	100.00

As a percentage of the amount applied for	Percentage of the relevant applications over the total number of approved applications
100%	61.23
90% or above	70.65
80% or above	75.45
70% or above	80.03
60% or above	83.61
50% or above	86.59
40% or above	89.76
30% or above	92.30
20% or above	96.56
10% or above	98.69
5% or above	99.73

<sup>&</sup>lt;sup>†</sup> The maximum amount of ex gratia payment under the Protection of Wages on Insolvency Fund on wages in lieu of notice.

# III. Severance payment

(excluding claims for shortfall in ex gratia payment on severance payment)

### A. By amount

Amount	No. of applications	Percentage
Not applied for/Not approved	2 408	77.08
\$8,000 or less	314	10.05
\$8,001 - \$22,000	197	6.31
\$22,001 - \$36,000	85	2.72
\$36,001 - \$50,000	48	1.54
\$50,001 - \$80,000	54	1.73
\$80,001 - \$110,000	14	0.45
\$110,001 - \$140,000	2	0.06
\$140,001 - \$170,000	2	0.06
\$170,001 - \$200,000	0	0.00
\$200,001 - \$210,000	0	0.00
\$210,001 - \$220,000 <sup>xx</sup>	0	0.00
Total	: 3 124	100.00

As a percentage of the amount applied for	Percentage of the relevant applications over the total number of approved applications
100%	17.62
90% or above	28.25
80% or above	32.03
70% or above	34.69
60% or above	37.06
50% or above	39.16

The maximum amount of ex gratia payment under the Protection of Wages on Insolvency Fund on severance payment.

# IV. Pay for untaken annual leave and/or pay for untaken statutory holidays

### A. By amount

Amount	N	o. of applications	Percentage
Not applied for/Not approved		1 303	41.71
\$1,000 or less		138	4.42
\$1,001 - \$3,000		526	16.84
\$3,001 - \$5,000		364	11.65
\$5,001 - \$7,000		216	6.91
\$7,001 - \$10,500 <sup>†</sup>		577	18.47
	Total :	3 124	100.00

As a percentage of the amount applied for	Percentage of the relevant applications over the total number of approved applications
100%	24.75
90% or above	34.96
80% or above	41.77
70% or above	48.68
60% or above	56.42
50% or above	66.96
40% or above	76.07
30% or above	84.25
20% or above	91.77
10% or above	97.48
5% or above	99.18

The maximum amount of ex gratia payment under the Protection of Wages on Insolvency Fund on pay for untaken annual leave and/or pay for untaken statutory holidays.

# Comparative figures on the performance of the Protection of Wages on Insolvency Fund from 2017-18 to 2021-22

Figure 1

Number of applications received by the Fund from 2017-18 to 2021-22 (excluding claims for shortfall in ex gratia payment on severance payment)

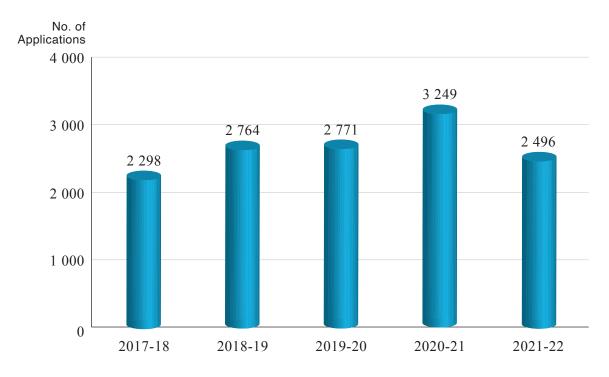
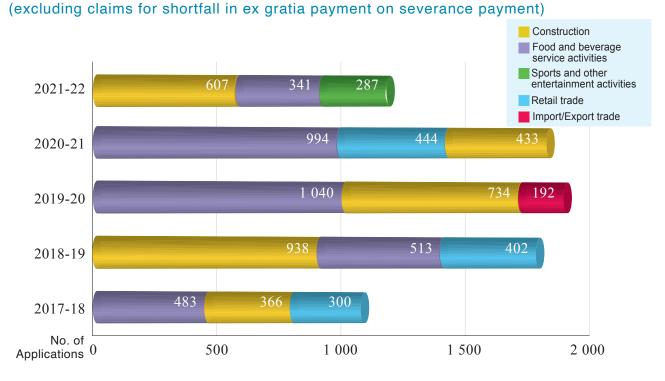


Figure 2
First three industries with the largest number of applications received from 2017-18 to 2021-22



Number of applications and amount of ex gratia payment approved from 2017-18 to 2021-22 (excluding claims for shortfall in ex gratia payment on severance payment) Figure 3



Figure 4
Total income and expenditure of the Fund from 2017-18 to 2021-22

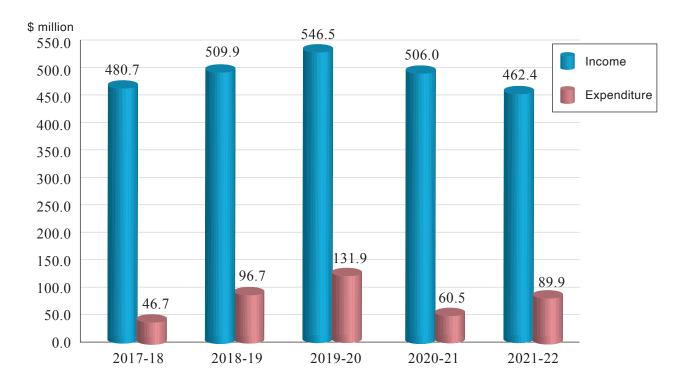
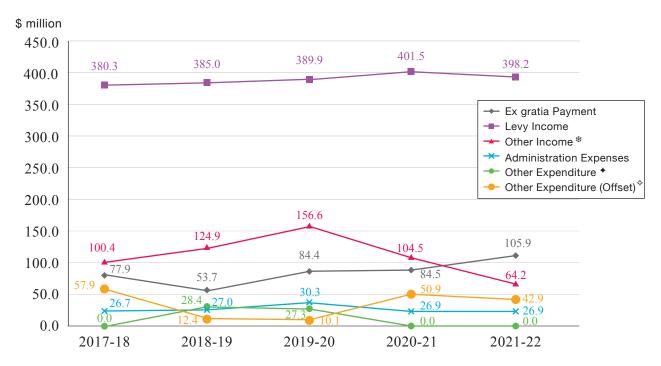


Figure 5
Breakdown of income and expenditure of the Fund from 2017-18 to 2021-22



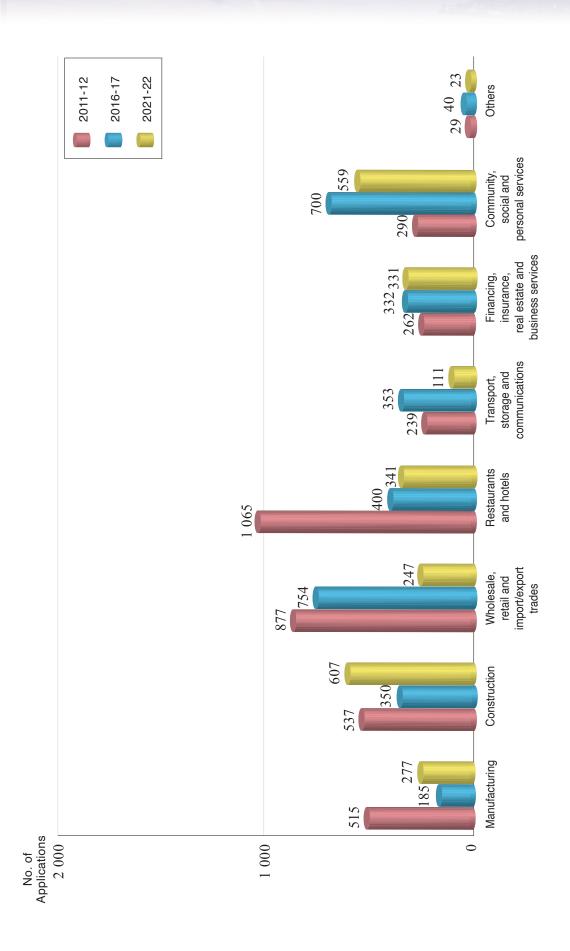
- \* Bank deposit interests and money recovered through subrogation
- \* Provision for potential claims for ex gratia payments and foreign exchange differences (loss)
- \* Reversal of provision for potential claims for ex gratia payments and foreign exchange differences (gain)

Figure 6 Subrogation income and ex gratia payment of the Fund from 2017-18 to 2021-22



# Analysis of applications received by economic sector in 2011-12, 2016-17 and 2021-22

(excluding claims for shortfall in ex gratia payment on severance payment)



Independent Auditor's Report and Audited Financial Statements

# PROTECTION OF WAGES ON INSOLVENCY FUND

31 March 2022



# PROTECTION OF WAGES ON INSOLVENCY FUND

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### Independent auditor's report

To members of the Protection of Wages on Insolvency Fund Board

(Established under the Protection of Wages on Insolvency Ordinance)

## **Opinion**

We have audited the financial statements of the Protection of Wages on Insolvency Fund (the "Fund") set out on pages 4 to 25, which comprise the statement of financial position as at 31 March 2022, and the statement of profit or loss and other comprehensive income, the statement of changes in funds and reserves and the statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the financial statements give a true and fair view of the financial position of the Fund as at 31 March 2022, and of its financial performance and its cash flows for the year then ended in accordance with Hong Kong Financial Reporting Standards ("HKFRSs") issued by the Hong Kong Institute of Certified Public Accountants ("HKICPA").

### Basis for opinion

We conducted our audit in accordance with Hong Kong Standards on Auditing ("HKSAs") issued by the HKICPA. Our responsibilities under those standards are further described in the *Auditor's responsibilities* for the audit of the financial statements section of our report. We are independent of the Fund in accordance with the HKICPA's *Code of Ethics for Professional Accountants* (the "Code"), and we have fulfilled our other ethical responsibilities in accordance with the Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Information other than the financial statements and auditor's report thereon

The Protection of Wages on Insolvency Fund Board (the "Board") is responsible for the other information. The other information comprises the information included in the annual report, other than the financial statements and our auditor's report thereon.

Our opinion on the financial statements does not cover the other information and we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.



Independent auditor's report (continued)

To members of the Protection of Wages on Insolvency Fund Board (Established under the Protection of Wages on Insolvency Ordinance)

# Responsibilities of the Board for the financial statements

The Board is responsible for the preparation of financial statements that give a true and fair view in accordance with HKFRSs issued by the HKICPA and the Protection of Wages on Insolvency Ordinance, and for such internal control as the Board determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Board is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Board either intends to liquidate the Fund or to cease operations or has no realistic alternative but to do so.

# Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Our report is made solely to you, as a body, in accordance with the Protection of Wages on Insolvency Ordinance, and for no other purpose. We do not assume responsibility towards or accept liability to any other person for the contents of this report.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with HKSAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with HKSAs, we exercise professional judgement and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Fund's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Board.
- Conclude on the appropriateness of the Board's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Fund to cease to continue as a going concern.



Independent auditor's report (continued)

To members of the Protection of Wages on Insolvency Fund Board (Established under the Protection of Wages on Insolvency Ordinance)

# Auditor's responsibilities for the audit of the financial statements (continued)

• Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with the Board regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Certified Public Accountants

Hong Kong

23 August 2022

# STATEMENT OF PROFIT OR LOSS AND OTHER COMPREHENSIVE INCOME

	Notes	2022 HK\$	2021 HK\$
INCOME	3	462,446,670	506,008,011
EXPENDITURE			
Ex gratia payments	4	105,937,013	84,537,725
Supervision fee	5	25,516,587	25,229,461
Reversal of provision for potential claims		,	,
for ex gratia payments	13	( 24,092,441)	(16,261,868)
Auditor's remuneration		117,000	113,000
Rates and building management charges		352,818	358,108
Insurance		5,725	5,725
Printing and stationery		67,800	42,000
Foreign exchange differences		(18,895,488)	( 34,639,554)
Finance cost	7	47,483	76,726
Depreciation	11	627,547	628,557
Miscellaneous expenses		206,143	133,766
Legal and professional fee			279,046
TOTAL EXPENDITURE		89,890,187	60,502,692
SURPLUS AND TOTAL COMPREHENSIVE INCOME FOR THE YEAR	6	372,556,483	445,505,319

# STATEMENT OF FINANCIAL POSITION

# 31 March 2022

	Notes	2022 HK\$	2021 HK\$
NON-CURRENT ASSETS			
Property	10	-	-
Right-of-use asset	11	292,855	920,402
Total non-current assets		292,855	920,402
CURRENT ASSETS			
Levies receivable		41,492,850	42,786,850
Interest receivables		9,371,005	31,270,993
Sundry deposits		204,512	204,512
Prepayment	10	- (46.700.062	28,764
Time deposits	12 12	6,646,700,962	6,275,476,152
Cash at banks	12	3,314,735	2,955,260
Total current assets		6,701,084,064	6,352,722,531
CURRENT LIABILITIES			
Approved applications payable		4,010,774	4,261,977
Accrued operation expenses	_	117,000	113,000
Accrued supervision fee	5	26,400,000	26,240,000
Lease liability	11	306,816	642,853
Provision for potential claims for ex gratia payments	13		24,092,441
Total current liabilities		30,834,590	55,350,271
NET CURRENT ASSETS		6,670,249,474	6,297,372,260
TOTAL ASSETS LESS CURRENT LIABILITIES		6,670,542,329	6,298,292,662
NON-CURRENT LIABILITY			
Lease liability	11		306,816
Net assets		6,670,542,329	6,297,985,846
FINANCED BY:			
Accumulated surplus		6,654,003,542	6,281,447,059
General reserves	14	16,538,787	16,538,787
Total accumulated funds and reserves		6 670 542 220	6 207 085 846
Total acculturated funds and reserves		6,670,542,329	6,297,985,846

Mr. MA Ho-fai, GBS, JP

Chairman

Ms. Juan LEUNG Chung-yan, MH Board Member

# STATEMENT OF CHANGES IN FUNDS AND RESERVES

	Accumulated surplus HK\$	General reserves HK\$	Total accumulated funds and reserves HK\$
At 1 April 2020	5,835,941,740	16,538,787	5,852,480,527
Surplus and total comprehensive income for the year	445,505,319		445,505,319
At 31 March 2021 and at 1 April 2021	6,281,447,059	16,538,787	6,297,985,846
Surplus and total comprehensive income for the year	372,556,483		372,556,483
At 31 March 2022	6,654,003,542	16,538,787	6,670,542,329

# STATEMENT OF CASH FLOWS

	Notes	2022 HK\$	2021 HK\$
CASH FLOWS FROM OPERATING ACTIVITIES Surplus for the year Adjustments for:		372,556,483	445,505,319
Bank interest income Finance cost Depreciation charge of right-of-use asset	3 7 11	( 57,890,592) 47,483 627,547	( 99,202,462) 76,726 628,557
Reversal of provision for potential claims for ex gratia payments	13	( 24,092,441)	(16,261,868)
Decrease/(increase) in levies receivable Increase in sundry deposits Decrease/(increase) in a prepayment Decrease in approved applications payable Increase in accrued operation expenses Increase/(decrease) in accrued supervision fee		291,248,480 1,294,000 28,764 ( 251,203) 4,000 160,000	330,746,272 ( 4,244,450) ( 1,000) ( 28,764) ( 1,984,333) 4,000 ( 1,860,000)
Cash generated from operations Interest paid		292,484,041 ( 47,483)	322,631,725 (76,726)
Net cash flows generated from operating activities		292,436,558	322,554,999
CASH FLOWS FROM INVESTING ACTIVITIES Interest received Decrease/(increase) in time deposits with original maturity over three months		79,790,580 92,476,152	91,764,895 ( 2,839,714,969)
Net cash flows generated from/(used in) investing activitie	S	172,266,732	( 2,747,950,074)
CASH FLOWS FROM A FINANCING ACTIVITY Principal portion of lease payments	15	( 642,853)	( 584,846)
NET INCREASE/(DECREASE) IN CASH AND CASH EQUIVALENTS Cash and cash equivalents at beginning of year		464,060,437 641,955,260	( 2,425,979,921) 3,067,935,181
CASH AND CASH EQUIVALENTS AT END OF YEAR		1,106,015,697	641,955,260

# STATEMENT OF CASH FLOWS (continued)

	Notes	2022 HK\$	2021 HK\$
ANALYSIS OF BALANCES OF CASH AND CASH EQUIVALENTS			
Bank balances	12	3,314,735	2,955,260
Time deposits with original maturity of three			
months or less when acquired	12	1,102,700,962	639,000,000
Cash and cash equivalents as stated in the statement of cash flows		1,106,015,697	641,955,260

# NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### GENERAL INFORMATION

The Protection of Wages on Insolvency Fund (the "Fund") was established by the Government of the Hong Kong Special Administrative Region under the Protection of Wages on Insolvency Ordinance of Hong Kong in 1985 for the purpose of providing ex gratia payments to employees whose employers have become insolvent.

During the year, the Fund consists principally of moneys received from the Commissioner of Inland Revenue being levies imposed on one-year and three-year business registration.

### 2.1 BASIS OF PREPARATION

These financial statements have been prepared in accordance with Hong Kong Financial Reporting Standards ("HKFRSs") (which include all Hong Kong Financial Reporting Standards, Hong Kong Accounting Standards ("HKASs") and Interpretations) issued by the Hong Kong Institute of Certified Public Accountants, accounting principles generally accepted in Hong Kong and the Protection of Wages on Insolvency Ordinance. These financial statements are presented in Hong Kong dollars ("HK\$").

# 2.2 CHANGES IN ACCOUNTING POLICIES AND DISCLOSURES

The Fund has adopted the following revised HKFRSs for the first time for the current year's financial statements.

Amendments to HKFRS 9, HKAS 39, HKFRS 7, HKFRS 4 and HKFRS 16 Amendment to HKFRS 16

Interest Rate Benchmark Reform-Phase 2 Covid-19-Related Rent Concessions (early adopted)

The adoption of the above revised standards has had no significant financial effect on the Fund's financial statements.

# 2.3 ISSUED BUT NOT YET EFFECTIVE HONG KONG FINANCIAL REPORTING STANDARDS

The Fund has not applied any new and revised HKFRSs, that have been issued but are not yet effective for the financial year ended 31 March 2022, in these financial statements.

The Fund is in the process of making an assessment of the impact of these new and revised HKFRSs upon initial application. So far, the Fund considers that these new and revised HKFRSs are unlikely to have a significant impact on the Fund's profit or loss and financial position.

# NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Impairment of non-financial assets

Where an indication of impairment exists, or when annual impairment testing for an asset is required (other than financial assets), the asset's recoverable amount is estimated. An asset's recoverable amount is the higher of the asset's or cash-generating unit's value in use and its fair value less costs of disposal, and is determined for an individual asset, unless the asset does not generate cash inflows that are largely independent of those from other assets or groups of assets, in which case the recoverable amount is determined for the cash-generating unit to which the asset belongs. In testing a cash-generating unit for impairment, a portion of the carrying amount of the Fund's asset (e.g. a headquarters building) is allocated to an individual cash-generating unit if it can be allocated on a reasonable and consistent basis or, otherwise, to the smallest group of cash-generating units.

An impairment loss is recognised only if the carrying amount of an asset exceeds its recoverable amount. In assessing value in use, the estimated future cash flows are discounted to their present value using a pre-tax discount rate that reflects current market assessments of the time value of money and the risks specific to the asset. An impairment loss is charged to profit or loss in the period in which it arises in those expense categories consistent with the function of the impaired asset.

An assessment is made at the end of each reporting period as to whether there is an indication that previously recognised impairment losses may no longer exist or may have decreased. If such an indication exists, the recoverable amount is estimated. A previously recognised impairment loss of an asset is reversed only if there has been a change in the estimates used to determine the recoverable amount of that asset, but not to an amount higher than the carrying amount that would have been determined (net of any depreciation) had no impairment loss been recognised for the asset in prior years. A reversal of such an impairment loss is credited to profit or loss in the period in which it arises.

# Property and depreciation

The Fund's property is stated at cost less accumulated depreciation and any impairment losses. The cost of the property comprises its purchase price and any directly attributable costs of bringing the asset to its working condition and location for its intended use. Expenditure incurred after the property has been put into operation, such as repairs and maintenance, is normally charged as an expenditure in the year in which it is incurred.

Depreciation is calculated on the straight-line basis to write off the cost of the Fund's property to its residual value over its estimated useful life, which is the shorter of the lease terms and 20 years from the day the property was first used by the Fund.

Residual value, useful life and the depreciation method are reviewed, and adjusted if appropriate, at least at each financial year-end.

A property is derecognised upon disposal or when no future economic benefits are expected from its use or disposal. Any gain or loss on disposal or retirement recognised as income or an expenditure in the year the asset is derecognised is the difference between the net sales proceeds and the carrying amount of the relevant asset.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Leases

The Fund assesses at contract inception whether a contract is, or contains, a lease. A contract is, or contains, a lease if the contract conveys the right to control the use of an identified asset for a period of time in exchange for consideration.

#### Fund as a lessee

The Fund applies a single recognition and measurement approach for all leases, except for short-term leases and leases of low-value assets. The Fund recognises lease liabilities to make lease payments and right-of-use assets representing the right to use the underlying assets.

# (a) Right-of-use assets

Right-of-use assets are recognised at the commencement date of the lease (that is the date the underlying asset is available for use). Right-of-use assets are measured at cost, less any accumulated depreciation and any impairment losses, and adjusted for any remeasurement of lease liabilities. The cost of right-of-use assets includes the amount of lease liabilities recognised, initial direct costs incurred, and lease payments made at or before the commencement date less any lease incentives received. Right-of-use assets are depreciated on a straight-line basis over the lease terms.

If ownership of the leased asset transfers to the Fund by the end of the lease term or the cost reflects the exercise of a purchase option, depreciation is calculated using the estimated useful life of the asset.

### (b) Lease liabilities

Lease liabilities are recognised at the commencement date of the lease at the present value of lease payments to be made over the lease term. The lease payments include fixed payments (including in-substance fixed payments) less any lease incentives receivable, variable lease payments that depend on an index or a rate, and amounts expected to be paid under residual value guarantees. The lease payments also include the exercise price of a purchase option reasonably certain to be exercised by the Fund and payments of penalties for termination of a lease, if the lease term reflects the Fund exercising the option to terminate the lease. The variable lease payments that do not depend on an index or a rate are recognised as an expense in the period in which the event or condition that triggers the payment occurs.

In calculating the present value of lease payments, the Fund uses its incremental borrowing rate at the lease commencement date because the interest rate implicit in the lease is not readily determinable. After the commencement date, the amount of lease liabilities is increased to reflect the accretion of interest and reduced for the lease payments made. In addition, the carrying amount of lease liabilities is remeasured if there is a modification, a change in the lease term, a change in lease payments (e.g. a change to future lease payments resulting from a change in an index or rate) or a change in assessment of an option to purchase the underlying asset.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Financial assets

Initial recognition and measurement

Financial assets are classified, at initial recognition, as subsequently measured at amortised cost.

The classification of financial assets at initial recognition depends on the financial asset's contractual cash flow characteristics and the Fund's business model for managing them. The Fund initially measures a financial asset at its fair value, plus in the case of a financial asset not at fair value through profit or loss, transaction costs.

In order for a financial asset to be classified and measured at amortised cost, it needs to give rise to cash flows that are solely payments of principal and interest on the principal amount outstanding.

The Fund's business model for managing financial assets refers to how it manages its financial assets in order to generate cash flows. The business model determines whether cash flows will result from collecting contractual cash flows, selling the financial assets, or both. Financial assets classified and measured at amortised cost are held within a business model with the objective to hold financial assets in order to collect contractual cash flows.

All regular way purchases and sales of financial assets are recognised on the trade date, that is, the date that the Fund commits to purchase or sell the asset. Regular way purchases or sales are purchases or sales of financial assets that require delivery of assets within the period generally established by regulation or convention in the marketplace.

Subsequent measurement of financial assets at amortised cost (debt instruments)
Financial assets at amortised cost are subsequently measured using the effective interest method and are subject to impairment. Gains and losses are recognised in profit or loss when the asset is derecognised, modified or impaired.

# NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Derecognition of financial assets

A financial asset (or, where applicable, a part of a financial asset or part of a group of similar financial assets) is primarily derecognised (i.e. removed from the Fund's statement of financial position) when:

- the rights to receive cash flows from the asset have expired; or
- the Fund has transferred its rights to receive cash flows from the asset or has assumed an obligation to pay the received cash flows in full without material delay to a third party under a "pass-through" arrangement; and either (a) the Fund has transferred substantially all the risks and rewards of the asset, or (b) the Fund has neither transferred nor retained substantially all the risks and rewards of the asset, but has transferred control of the asset.

When the Fund has transferred its rights to receive cash flows from an asset or has entered into a pass-through arrangement, it evaluates if and to what extent it has retained the risk and rewards of ownership of the asset. When it has neither transferred nor retained substantially all the risks and rewards of the asset nor transferred control of the asset, the Fund continues to recognise the transferred asset to the extent of the Fund's continuing involvement. In that case, the Fund also recognises an associated liability. The transferred asset and the associated liability are measured on a basis that reflects the rights and obligations that the Fund has retained.

Continuing involvement that takes the form of a guarantee over the transferred asset is measured at the lower of the original carrying amount of the asset and the maximum amount of consideration that the Fund could be required to repay.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Impairment of financial assets

The Fund recognises an allowance for expected credit losses ("ECLs") for all debt instruments not held at fair value through profit or loss. ECLs are based on the difference between the contractual cash flows due in accordance with the contract and all the cash flows that the Fund expects to receive, discounted at an approximation of the original effective interest rate. The expected cash flows will include cash flows from the sale of collateral held or other credit enhancements that are integral to the contractual terms.

# General approach

ECLs are recognised in two stages. For credit exposures for which there has not been a significant increase in credit risk since initial recognition, ECLs are provided for credit losses that result from default events that are possible within the next 12-months (a 12-month ECL). For those credit exposures for which there has been a significant increase in credit risk since initial recognition, a loss allowance is required for credit losses expected over the remaining life of the exposure, irrespective of the timing of the default (a lifetime ECL).

At each reporting date, the Fund assesses whether the credit risk on a financial instrument has increased significantly since initial recognition. When making the assessment, the Fund compares the risk of a default occurring on the financial instrument as at the reporting date with the risk of a default occurring on the financial instrument as at the date of initial recognition and considers reasonable and supportable information that is available without undue cost or effort, including historical and forward-looking information.

The Fund considers a financial asset to be in default when internal or external information indicates that the Fund is unlikely to receive the outstanding contractual amounts in full before taking into account any credit enhancements held by the Fund. A financial asset is written off when there is no reasonable expectation of recovering the contractual cash flows.

Financial assets at amortised cost are subject to impairment under the general approach and they are classified within the following stages for measurement of ECLs.

- Stage 1 Financial instruments for which credit risk has not increased significantly since initial recognition and for which the loss allowance is measured at an amount equal to 12-month ECLs.
- Stage 2 Financial instruments for which credit risk has increased significantly since initial recognition but that are not credit-impaired financial assets and for which the loss allowance is measured at an amount equal to lifetime ECLs.
- Stage 3 Financial assets that are credit-impaired at the reporting date (but that are not purchased or originated credit-impaired) and for which the loss allowance is measured at an amount equal to lifetime ECLs.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Financial liabilities

Initial recognition and measurement

Financial liabilities are classified, at initial recognition, as loans and borrowings or payables, as appropriate.

All financial liabilities are recognised initially at fair value and, in the case of loans and borrowings and payables, net of directly attributable transaction costs.

Subsequent measurement of financial liabilities at amortised cost (loans and borrowings) After initial recognition, interest-bearing loans and borrowings are subsequently measured at amortised cost, using the effective interest rate method unless the effect of discounting would be immaterial, in which case they are stated at cost. Gains and losses are recognised in profit or loss when the liabilities are derecognised as well as through the effective interest rate amortisation process.

Amortised cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The effective interest rate amortisation is included in finance cost in profit or loss.

## Derecognition of financial liabilities

A financial liability is derecognised when the obligation under the liability is discharged or cancelled, or expires.

When an existing financial liability is replaced by another from the same lender on substantially different terms, or the terms of an existing liability are substantially modified, such an exchange or modification is treated as a derecognition of the original liability and a recognition of a new liability, and the difference between the respective carrying amounts is recognised in profit or loss.

# Offsetting of financial instruments

Financial assets and financial liabilities are offset and the net amount is reported in the statement of financial position if there is a currently enforceable legal right to offset the recognised amounts and there is an intention to settle on a net basis, or to realise the assets and settle the liabilities simultaneously.

# Cash and cash equivalents

For the purpose of the statement of cash flows, cash and cash equivalents comprise cash on hand and demand deposits, and short term highly liquid investments that are readily convertible into known amounts of cash, are subject to an insignificant risk of changes in value, and have a short maturity of generally within three months when acquired, less bank overdrafts which are repayable on demand and form an integral part of the Fund's cash management.

For the purpose of the statement of financial position, cash and cash equivalents comprise cash at banks, including term deposits, which are not restricted as to use.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### 2.4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Provisions**

A provision is recognised when a present obligation (legal or constructive) has arisen as a result of a past event and it is probable that a future outflow of resources will be required to settle the obligation, provided that a reliable estimate can be made of the amount of the obligation.

When the effect of discounting is material, the amount recognised for a provision is the present value at the end of the reporting period of the future expenditures expected to be required to settle the obligation. The increase in the discounted present value amount arising from the passage of time is included as an expenditure.

### Revenue recognition

Levy income is recognised on an accrual basis for the cash receipts from the Inland Revenue Department.

Money recovered by subrogation is recognised when the amounts are received.

Bank interest income is recognised on an accrual basis using the effective interest method by applying the rate that exactly discounts the estimated future cash receipts over the excepted life of the financial instrument or a shorter period, when appropriate, to the net carrying amount of financial assets.

# Recognition of ex gratia payments

Ex gratia payments are accounted for on an accrual basis for applications approved by the Commissioner for Labour.

### Foreign currency transactions

These financial statements are presented in HK\$, which is the Fund's functional currency. Foreign currency transactions are initially recorded using the functional currency rates of exchange ruling at the dates of the transactions. Monetary assets and liabilities denominated in foreign currencies are retranslated at the functional currency rates of exchange ruling at the end of the reporting period. All differences arising on settlement or translation of monetary items are taken to profit or loss. Non-monetary items that are measured in terms of historical cost in foreign currencies are translated using the exchange rates at the dates of the initial transactions.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### INCOME

An analysis of income is as follows:

	2022 HK\$	2021 HK\$
Levies Money recovered by subrogation Bank interest income	398,187,350 6,368,728 57,890,592	401,530,600 5,274,949 99,202,462
	462,446,670	506,008,011

In accordance with the provisions of Sections 7 and 21 of the Business Registration Ordinance and Section 6 in Part 3 of the Protection of Wages on Insolvency Ordinance, levies of HK\$250 and HK\$750 are respectively imposed on one-year and three-year business registration according to the Business Registration Ordinance (Amendment of Schedule 2) Order 2013.

#### 4. EX GRATIA PAYMENTS

In accordance with the provisions of Sections 16(1) and (2) and Section 18(1) in Part 5 of the Protection of Wages on Insolvency Ordinance, the Commissioner for Labour may make ex gratia payments to applicants out of the Fund of the following amounts:

## (a) Wages

Not exceeding HK\$36,000, being wages for services rendered not more than four months prior to an applicant's last day of service.

# (b) Wages in lieu of notice

Not exceeding HK\$22,500 or the equivalent of one month's wages of the applicants, whichever is the lesser, which became due not more than six months prior to the date of application.

# (c) Severance payment

Not exceeding the aggregate of HK\$50,000 and half of the part of the applicant's entitlement to severance payment in excess of HK\$50,000 or the liability for payment of which arose not more than six months prior to the date of application.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 4. EX GRATIA PAYMENTS (continued)

### (d) Pay for untaken annual leave and/or pay for untaken statutory holidays

The total amount of pay for untaken annual leave and/or pay for untaken statutory holidays not exceeding HK\$10,500, which includes (i) pay for any annual leave earned in the applicant's last full leave year but untaken and pro rata annual leave pay for the last leave year where the applicant has at least three but less than 12 months' service, payable to the applicant upon termination of employment contract under the Employment Ordinance; and (ii) pay for untaken statutory holidays which fell within four months before his last day of service which would have been payable to the applicant had the applicant taken the holidays.

#### SUPERVISION FEE

In accordance with the provisions of Section 14 in Part 4 of the Protection of Wages on Insolvency Ordinance, the Financial Secretary may determine a supervision fee, which shall be charged against the income of the Fund, at any time determined by him. An agreement has been reached between the Protection of Wages on Insolvency Fund Board (the "Board") and the Government of the Hong Kong Special Administrative Region that the fee will be two-thirds of the Government's cost of administration in respect of the Fund. The Board however reserves its right of re-negotiation.

#### SURPLUS FOR THE YEAR

The Fund's surplus for the year is arrived at after charging:

		Note	2022 HK\$	2021 HK\$
	Depreciation charge of right-of-use asset	11	627,547	628,557
7.	FINANCE COST		2022 HK\$	2021 HK\$
	Interest on lease liability		47,483	76,726

### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### 8. REMUNERATION OF MEMBERS OF THE BOARD

No members of the Board received any fees or other emoluments in respect of their services rendered to the Fund during the year (2021: Nil).

### INCOME TAX

The Fund is exempt from tax under Section 88 of the Inland Revenue Ordinance.

#### PROPERTY

Land and building HK\$

#### 31 March 2022

At 1 April 2020, 31 March 2021, 1 April 2021 and 31 March 2022:

Accumulated depreciation

27,474,677 ( 27,474,677)

Net carrying amount

The property, which is held under a long-term lease, represents the Fund's office premises situated in Hong Kong.

### LEASES

The Fund has a lease contract for storeroom used in its operations. Lease of storeroom has a lease term of 2 years. The Fund is restricted from assigning and subleasing the leased assets outside the Fund.

### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 11. LEASES (continued)

# (a) Right-of-use asset

The carrying amount of the Fund's right-of-use asset and the movements during the year are as follows:

	Storeroom HK\$
At 1 April 2020 Remeasurement on lease modification Depreciation charge	293,866 1,255,093 ( <u>628,557</u> )
At 31 March 2021 and 1 April 2021 Depreciation charge	920,402 ( 627,547)
At 31 March 2022	292,855

# (b) Lease liability

The carrying amount of lease liability and the movements during the year are as follows:

	2022 HK\$	2021 HK\$
Carrying amount at the beginning of year Remeasurement on lease modification Accretion of interest recognised during the year Payments	949,669 - 47,483 ( <u>690,336</u> )	279,422 1,255,093 76,726 ( 661,572)
Carrying amount at 31 March	306,816	949,669
Analysed into: Current portion Non-current portion	306,816	642,853 306,816

# (c) The amounts recognised in profit or loss in relation to the lease are as follows:

	2022	2021
	HK\$	HK\$
Interest on lease liability	47,483	76,726
Depreciation charge of right-of-use asset	627,547	628,557
Total amount recognised in profit or loss	675,030	705,283

### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### 12. CASH AT BANKS AND TIME DEPOSITS

	2022 HK\$	2021 HK\$
Bank balances	3,314,735	2,955,260
Time deposits with original maturity of: Three months or less More than three months to 12 months, inclusive	1,102,700,962 5,544,000,000	639,000,000 5,636,476,152
	6,646,700,962	6,275,476,152

At the end of the reporting period, the cash at banks and time deposits of the Fund denominated in Renminbi ("RMB") amounted to RMB390,578,903 (equivalent to approximately HK\$481,700,962) (2021: RMB377,840,202 (equivalent to approximately HK\$447,476,152)).

#### PROVISION

		2022 HK\$		2021 HK\$
At beginning of year Reversal of unutilised amounts	(_	24,092,441 24,092,441)	(_	40,354,309 16,261,868)
At end of year	_	-	_	24,092,441

The provision for potential claims from past applicants for the shortfalls in ex gratia payments on severance payments previously made has been estimated based on the method of calculation of ex gratia payments on severance payments ruled by the Court of Final Appeal that the relevant past applicants may rely on in claiming the shortfalls. The method of estimation is reviewed on an ongoing basis and is revised where appropriate.

#### GENERAL RESERVES

The levies collected and interest received prior to the establishment of the Fund have been set aside in the general reserves account.

## NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 15. NOTES TO THE STATEMENT OF CASH FLOWS

# (a) Reconciliation of liability arising from a financing activity

	Lease liability HK\$
At 1 April 2020 Changes from financing cash flows Remeasurement Interest expense Interest paid classified as operating cash flows	279,422 ( 584,846) 1,255,093 76,726 ( 76,726)
At 31 March 2021 and 1 April 2021 Changes from financing cash flows Interest expense Interest paid classified as operating cash flows	949,669 ( 642,853) 47,483 ( 47,483)
At 31 March 2022	306,816

# (b) Total cash outflow for the lease

The total cash outflow for the lease included in the statement of cash flows is as follows:

	2022 HK\$	2021 HK\$
Within operating activities Within financing activities	47,483 642,853	76,726 584,846
	690,336	661,572

### 16. CONTINGENT LIABILITIES

At 31 March 2022, contingent liabilities that are not provided for in the financial statements are in respect of applications received but not yet approved which amounted to HK\$88,760,670 (2021: HK\$161,406,609).

A provision has not been recognised in respect of such possible payments as their existence will be confirmed only upon approval by the Commissioner for Labour.

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

#### 17. FINANCIAL INSTRUMENTS BY CATEGORY

The financial assets of the Fund comprise levies receivables, interest receivables, sundry deposits, time deposits and cash at banks which are categorised as financial assets at amortised cost. The carrying amounts of these financial assets are the amounts shown on the face of the statement of financial position.

The financial liabilities of the Fund comprise approved applications payable, accrued operation expenses, accrued supervision fee and lease liability which are categorised as financial liabilities at amortised cost. The carrying amounts of these financial liabilities are the amounts shown on the face of the statement of financial position.

### FAIR VALUE

The Board has assessed that the fair values of levies receivable, interest receivables, sundry deposits, time deposits, cash at banks, approved applications payable, accrued operation expenses and accrued supervision fee approximate to their carrying amounts largely due to the short term maturities of these instruments.

### 19. FINANCIAL RISK MANAGEMENT OBJECTIVES AND POLICIES

The main risks arising from the Fund's financial instruments are foreign currency risk, credit risk and liquidity risk. The Board reviews and agrees on the policies for managing each of these risks and they are summarised below.

### Foreign currency risk

The Fund has transactional currency exposures. The Fund's major exposures of foreign currency risk arise from changes in exchange rate of RMB against HK\$.

The Fund currently does not have a foreign currency hedging policy. However, the Board monitors foreign exchange exposure and will consider hedging significant foreign currency exposure when the need arises.

## NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

### FINANCIAL RISK MANAGEMENT OBJECTIVES AND POLICIES (continued)

# Foreign currency risk (continued)

The following table demonstrates the sensitivity of the Fund's surplus to a reasonably possible change in RMB exchange rate at the end of the reporting period, with all other variables held constant.

	Change in the rate %	Increase/ (decrease) in surplus HK\$
2022 If HK\$ weakens against RMB If HK\$ strengthens against RMB	<u>1</u> ( <u>1</u> )	4,817,010 ( 4,817,010)
2021 If HK\$ weakens against RMB If HK\$ strengthens against RMB	<u> </u>	4,474,762 (4,474,762)

#### Credit risk

The credit risk of the Fund's financial assets, which comprise levies receivable, interest receivables, sundry deposits, time deposits, and cash at banks, arises from the default of the counterparty, with a maximum exposure equal to the carrying amounts of these instruments. All of the Fund's bank balances are held in major financial institutions, which the Board believes are of high credit quality. As at 31 March 2022 and 31 March 2021, the loss allowance was assessed to be minimal.

# Maximum exposure and year-end staging

The credit quality and the maximum exposure to credit risk based on the Fund's credit policy are mainly based on past due information unless other information is available without undue cost or effort, and year-end staging classification as at 31 March.

The maximum exposure of the Fund's other financial assets, which comprise levies receivable, interest receivables, sundry deposits, time deposits, and cash at banks, is equal to the aggregate carrying amount of these instruments.

Levies receivable, interest receivables, sundry deposits, time deposits, and cash at banks are classified within Stage 1 and their loss allowance are measured at an amount equal to 12-month ECLs. The credit quality of levies receivable and interest receivables is considered to be "normal" when they are not past due and there is no information indicating that the levies receivable and interest receivables had a significant increase in credit risk since initial recognition. Otherwise, the credit quality of the levies receivable and interest receivables is considered to be "doubtful".

#### NOTES TO FINANCIAL STATEMENTS

Year ended 31 March 2022

# 19. FINANCIAL RISK MANAGEMENT OBJECTIVES AND POLICIES (continued)

# Liquidity risk

The Fund aims to maintain sufficient cash to meet its liquidity requirements.

The maturity profile of the Fund's financial liabilities as at the end of the reporting period, based on the contractual undiscounted payments, was as follows:

	Repayable on demand/less than 1 year HK\$	Within 2 to 5 years HK\$	Total HK\$
Approved applications payable Accrued operation expenses Accrued supervision fee Lease liability	4,010,774 117,000 26,400,000 322,157	- - -	4,010,774 117,000 26,400,000 322,157
	30,849,931		30,849,931
2021			
	Repayable on demand/less	Within	
	than 1 year HK\$	2 to 5 years HK\$	Total HK\$
Approved applications payable	4,261,977	-	4,261,977
Accrued operation expenses	113,000	-	113,000
Accrued supervision fee	26,240,000	-	26,240,000
Lease liability	690,336	322,157	1,012,493
	31,305,313	322,157	31,627,470

# Capital management

The primary objective of the Fund's capital management is to safeguard the Fund's ability to continue as a going concern in order to provide ex gratia payments to employees whose employers have become insolvent.

The Fund manages its capital structure and makes adjustments to it in light of changes in economic conditions. No changes were made in the objectives, policies or processes for managing capital during the years ended 31 March 2022 and 31 March 2021.

### 20. APPROVAL OF THE FINANCIAL STATEMENTS

The financial statements were approved and authorised for issue by the Board on 23 August 2022.

